# International New York Eimes FRIDAY, DECEMBER 27, 2013

## Many feel gambling deals Italy losing hand

PAVIA, ITALY

Games grow popular, but many social costs take toll on the people

BY ELISABETTA POVOLEDO

Renowned for its storied universities and a celebrated Renaissance monastery, this Lombardy town 25 miles south of Milan has in recent years earned another, more dubious, distinction: the gambling capital of Italy.

Slot machines and video lottery terminals, or VLTs as they are known, can be found all over in coffee bars and tobacco shops, gas stations, mom-andpop stores and shopping malls, not to mention 13 dedicated gambling halls. By some counts, there is one slot machine or VLT for every 104 of the city's 68,300 residents.

Critics blame the concentration of gambling machines for an increase in chronic gambling - and debt, bankruptcies, depression, domestic violence and broken homes — recorded by social workers in Pavia. But in many ways, Pavia is merely the most extreme example of the spread of gambling throughout Italy since lawmakers significantly relaxed regulation of the gambling industry a decade ago.

In that time, Italy has become largest gambling market in Europe, and the fourth-largest in the world after the United States, Japan and Macau.

Now, some Italians, here and elsewhere, say they have had enough. In October, Lombardy became the sixth region to pass new legislation attempting to curb gambling and to assist addicts. Dozens of municipalities have also drafted measures to limit gambling, like reducing opening hours.

The explosion of gambling "is devastating the territory," said Simon Feder, a psychologist who founded a "no-slot" protest movement in Pavia that aims to ban the machines from public spaces. "It is an anti-economy that impoveraround, it just gobbles it up."

With the economy still weak, spending on gambling, like other consumer spending, shrank this year, for the first time, but it was still projected to reach 85.4 billion euros, or \$117 billion, for 2013. On average, one in every eight dollars spent by an Italian family goes toward gambling, four times more than 15 years ago, said Maurizio Fiasco, a sociologist with a national commission that combats usury

Residents of Pavia province, nestled in a wealthy region, spend about €3,000 a year on gambling, more than double the national average of €1,200, according to a report issued in December by the gambling news agency Agimeg. Many blame the sheer availability of the machines for the rising trends.

"There's no longer a distinction between gambling and life," Mr. Fiasco said. "There is no separate space for gambling — it is everywhere.'

The new attempts to rein in the machines have put myriad municipal and regional governments, which deal more ITALY, PAGE 3



A gaming room in Pavia. Slot machines and video lottery terminals, or VLTs as they are known, can be found all over in coffee bars and tobacco shops, service stations and malls,



On the outskirts of Pavia, a sign at a gas station indicating a bar and slot machines. By some counts, there is one slot machine or VLT for every 104 of the city's 68,300 residents.



A room at the Casa Del Giovane, a rehabilitation center for drug and gambling addicts in Pavia. Spending on gambling in Italy is projected to reach 85.4 billion euros for 2013.

## Abe's visit to war shrine draws swift rebukes

A sticker encouraging an end to slot machines. Italy has become the largest gambling mar-

ket in Europe, and the fourth-largest in the world after the United States, Japan and Macau.

TOKYO

BY HIROKO TABUCHI

Prime Minister Shinzo Abe of Japan visited a contentious Tokyo war shrine early on Thursday, provoking swift condemnation from China and South Korea, both victims of Japan's wartime aggression.

Mr. Abe's visit to the Yasukuni Shrine, which honors Japan's war dead, including Class A war criminals from the World War II era, came at a tense time. Japan is already involved in a standoff with China over control of uninhabited islands in the East China Sea and over a new air defense identification zone announced by China that includes airspace over the disputed islands. It is also embroiled in a dispute with South

Korea over separate islets. Wearing formal attire and followed by



Prime Minister Shinzo Abe, in Tokyo on Thursday, said he had prayed for peace.

news media helicopters that streamed his visit live on television. Mr. Abe led a group of government officials into the shrine in central Tokyo to pay his re-JAPAN, PAGE 6

### Egypt crackdown hardens after new edict is issued

BY KAREEM FAHIM AND MAYY EL SHEIKH

The Egyptian government's long-running conflict with the Muslim Brotherhood appeared to enter a new phase on Thursday, a day after the military rulers labeled the country's most prominent political Islamist movement a terrorist

Under the new designation, which criminalizes membership and support for the Brotherhood's activities, 16 backers of the group were arrested and accused of belonging to a terrorist group. The charge carries a five-year prison sentence, according to the state news

Analysts said the designation paved the way for the most severe repression of the group in decades and threatened to deepen a bloody civil conflict.

Also on Thursday, four other people were arrested in the southern city of Aswan, because the Brotherhood "relied on them for distributing publications and inciting demonstrations," according to Al-Ahram, the flagship state newspaper.

The authorities also shut down 59 nongovernmental organizations that they deemed affiliated with the Brotherhood in Kafr el-Sheikh, and were investigating more than 100 others, Al-Ahram reported. The Brotherhood presides over a vast social services network that has fed its popularity by providing services previously unmet by the govern-

The designation came after fears grew that militants were broadening a monthslong campaign of attacks that EGYPT, PAGE 5

## China finds addiction to cheap loans hard to kick

HONG KONG

Its pledge to tamp down shadow banking runs into entrenched interests

BY NEIL GOUGH AND KEITH BRADSHER

China's financial system is in danger of

becoming too big to bail out. Official bank lending has more than

doubled since the global financial crisis, growing nearly twice as fast as the overall economy. But the even bigger prob-

**NEWS ANALYSIS** 

lem appears to come from the rise of a shadow banking system that has allowed a number of companies and individuals, often with political connections, to borrow from state-controlled banks at low interest rates and relend the money at much higher rates to private businesses desperate for credit at almost any price. In an effort to wean the economy from

its addiction to such risky growth, Beijing has pledged to deliver what amounts to the country's most sweeping financial overhaul in decades. But already the effort is producing

turbulence in money markets and threatens to trigger a backlash from powerful vested interests in China, particularly large borrowers accustomed to paying very little for their loans.

The promise for change came last month after a plenum meeting of the Communist Party leadership, when policy makers promised that markets would play the ''decisive'' role in directing the economy. Interest rates are to be liberalized, cross-border investment will be welcomed, and regional and bureaucratic protectionism will be curtailed, they declared.

"It's been pretty clear since June, and especially clear since the plenum, that the new crowd is interested in tightening monetary policy and letting interest rates rise," said Arthur Kroeber, the Beijing-based managing director of GaveKal Dragonomics, an economic research firm. "The purpose is to reduce the rate at which credit is expanding, which has been a bit of a problem over the last couple of years."

The move is already running into strong headwinds.

China has experimented twice this year with much higher, market-driven interest rates. As with a similar experiment in June, the central bank allowed rates to soar late last week and early this week. Instead of regularly scheduled open-market operations, the bank tried out unconventional methods of guiding money markets.

The central bank used posts on China's Twitter-like social messaging service, Sina Weibo, to chasten banks to "make rational adjustments to the structure of their assets and liabilities, and improve their liquidity management using a scientific and long-term approach."

But as in June, the experiment did not last long. On Tuesday, the central bank, the People's Bank of China, provided the bank-to-bank lending market with CHINA, PAGE 17

International New York Times

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TAKING COVER Police officers in Bangkok held damp cloths over their faces on Thursday after protesters threw back cannisters of tear gas during clashes. WORLD NEWS, 6

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The prosecutor later accused the government of Prime Minister Recep Tayyip Erdogan of interfering in the judiciary and preventing him from carrying out his work. WORLD NEWS, 3

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For arbitrary political reasons, and under an absurd pretext, one man wants me out as mayor of Bogotá, Gustavo Petro Urrego writes. OPINION, 8

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▲ Pound

\$1.3690 \$1.3680

¥104.710 ¥104.360

SF0.8960 SF0.8950

\$1.6350

\$1.6420

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through Los Angeles. inyt.com/arts Documenting the world since 1888 A new book collects images from the round-the-globe travels conducted for National Geographic magazine. A

### selection of photos: lens.blogs.nytimes.com

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▲ The Dow 12:30pm	16,428.29	+0.43%
— FTSE 100	6,694.17	closed
▲ Nikkei 225 close	16 17/ //	±1 03%

OIL NEW YORK, THURSDAY 12:30PM ▲ Light sweet crude

STOCK INDEXES THURSDAY

16,428.29	+0.43%
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	6,694.17

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Where next for Europe?

**MADRID**, April 10, 2014

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